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COUNTY OF LOS ANGELES  
8 DEPARTMENT OF PUBLIC HEALTH,  
MUNTU DAVIS, M.D., and BARBARA  
9 FERRER, Ph.D., MPH, M.Ed

10 SUPERIOR COURT OF THE STATE OF CALIFORNIA

11 IN AND FOR THE COUNTY OF LOS ANGELES, CENTRAL DISTRICT

12 ALLIANCE OF LOS ANGELES  
13 COUNTY PARENTS, an unincorporated  
14 association,

15 Petitioner and Plaintiff,

16 v.

17 COUNTY OF LOS ANGELES  
DEPARTMENT OF PUBLIC HEALTH;  
18 MUNTU DAVIS, in his official capacity  
as Health Officer for the County of Los  
19 Angeles; BARBARA FERRER, in her  
official capacity as Director of the County  
20 of Los Angeles Department of Public  
Health; and DOES 1 through 25, inclusive,

21 Respondents and Defendants.

Case No. 22STCP02772

Assigned for All Purposes to:  
Hon. William F. Fahey, Dept. 69

**DEFENDANTS COUNTY OF LOS  
ANGELES DEPARTMENT OF  
PUBLIC HEALTH'S, MUNTU DAVIS,  
M.D.'S, AND BARBARA FERRER,  
PH.D., MPH, M.ED'S MOTION FOR  
SUMMARY JUDGMENT**

*[Separate Statement of Undisputed Material  
Facts and Declaration of Brett Morrow and  
Declaration of Valerie E. Alter filed  
concurrently herewith]*

**Reservation No. 863397943742**

Hearing

Date: September 1, 2023

Time: 9:30 a.m.

Dep't: 69

Petition Filed: July 26, 2022

Verified FAP filed: January 13, 2023

FSC: October 4, 2023

Trial Date: October 16, 2023

1 **TO THE ABOVE-CAPTIONED COURT AND TO PLAINTIFFS AND THEIR**  
2 **ATTORNEYS OF RECORD:**

3 Please take notice that on September 1, 2023, at 9:30 a.m., or as soon thereafter as  
4 this matter can be heard in Department 69 of the above-captioned Court, located at 111  
5 North Hill Street, Los Angeles, California 90012, defendants County of Los Angeles  
6 Department of Public Health, Muntu Davis, M.D., in his official capacity as Health Officer  
7 for the County of Los Angeles, and Barbara Ferrer, Ph.D., MPH, M.Ed, in her official  
8 capacity as the Director of the County of Los Angeles Department of Public Health  
9 (collectively “LACDPH”) will and hereby do move for summary judgment on the ground  
10 that the sole remaining cause of action asserted by Plaintiff Alliance of Los Angeles County  
11 Parents (“**Plaintiff**”), for purported violation of the right to free speech under the California  
12 Constitution due to the closing of public commentary on LACDPH’s Twitter, Facebook, and  
13 Instagram social media accounts, has no merit as a matter of law.

14 This Motion is based on this notice, the attached memorandum of points and  
15 authorities, the supporting *Separate Statement of Undisputed Material Facts* and  
16 *Declaration of Brett Morrow* and *Declaration of Valerie E. Alter*, and all other pleadings,  
17 records, and papers on file, deemed to be on file, or of which this Court may or must take  
18 judicial notice at the time this motion for summary judgment is heard, and upon such further  
19 evidence and arguments as may be presented at or before the time of the hearing of this  
20 Motion.

21  
22 Dated: June 14, 2023

SHEPPARD MULLIN RICHTER & HAMPTON LLP

23  
24 By

  
KENT R. RAYGOR

25  
26 Attorneys for Defendants  
27 COUNTY OF LOS ANGELES DEPARTMENT OF  
28 PUBLIC HEALTH, MUNTU DAVIS, M.D., and  
BARBARA FERRER, Ph.D., MPH, M.Ed

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1 **MEMORANDUM OF POINTS AND AUTHORITIES**

2 **I.**

3 **INTRODUCTION**

4 The Court should grant summary judgment in favor of defendants County of Los  
5 Angeles Department of Public Health, Muntu Davis, M.D., and Barbara Ferrer, Ph.D., MPH,  
6 M.Ed (collectively “LACDPH”) and against plaintiff Alliance of Los Angeles County  
7 Parents (“**Plaintiff**”) on Plaintiff’s sole remaining cause of action, for purported violation of  
8 the right to free speech under the California Constitution. Plaintiff contends that LACDPH  
9 violated Plaintiff’s constitutional rights when LACDPH (1) closed public commentary on  
10 LACDPH’s social media accounts (Twitter, Facebook, and Instagram), and (2) reported the  
11 Twitter account @ALT\_lacph as an unlawful impersonation account, which ultimately  
12 resulted in Twitter – not LACDPH – suspending that account. Plaintiff is wrong on both  
13 counts.

14 *First*, as the undisputed evidence makes clear and as Plaintiff admits, LACDPH’s  
15 “social media pages and posts served as a designated public forum.” [*First Amended*  
16 *Petition (“FAP”)* ¶ 144.] As a matter of law, LACDPH may close a designated public forum  
17 at any time it chooses, or change the character of a designated public forum to a limited  
18 public forum, a subtype of designated public forum, at any time it chooses. That is exactly  
19 what LACDPH did here, and doing so violates no right to free speech under the California  
20 Constitution. The undisputed evidence demonstrates that LACDPH closed its social media  
21 accounts to public comment generally, and instead created a limited public forum in which it  
22 allowed public commentary only on “town hall” type events, and non-verbal reactions, such  
23 as “likes.” LACDPH’s reasons for closing public commentary [*see FAP* ¶ 145] on these  
24 designated social media public fora are irrelevant as a matter of law.

25 *Second*, the undisputed evidence demonstrates that LACDPH reported the  
26 @ALT\_lacph Twitter account as an unlawful impersonation account, and that Twitter – not  
27 LACDPH – suspended that account based on *Twitter’s* review of the account and *Twitter’s*  
28 own user guidelines and policies. LACDPH cannot be held liable for Twitter’s actions as a

1 matter of law. LACDPH’s actions – merely reporting the impersonation @ALT\_lacph  
2 account to Twitter – cannot give rise to liability, either, because LACDPH did not coerce  
3 Twitter into taking any action.

4 Thus, LACDPH is entitled to summary judgment as a matter of law, and this motion  
5 should be granted.

6 **II.**

7 **STATEMENT OF FACTS**

8 **A. LACDPH’s Social Media Accounts.**

9 LACDPH maintains accounts on Twitter, Instagram, and Facebook (the “**Social**  
10 **Media Accounts**”) where it provides public health-related information to Los Angeles  
11 County residents. [SUF #1; *Declaration of Brett Morrow (“Morrow Decl.”)* ¶ 6.] When  
12 LACDPH’s Social Media Accounts were initially created, they were open to written public  
13 commentary on LACDPH’s posts. [SUF #2.] In July 2022, LACPH closed written public  
14 commentary on its Social Media Accounts. [SUF #3.] On August 21, 2022, LACDPH  
15 added the following statement to each of its Social Media Accounts:

16 This account is now for information purposes only and, for that  
17 reason, public comments are limited to live “town hall”-type  
18 events it conducts wherein it solicits questions from the public  
19 during the live event. Once such events are concluded, the  
20 Department will then close the live event post to public  
21 comments. Other posts will remain closed to public comments.

22 Residents who have questions or are looking for guidance can  
23 send a direct message and Public Health will respond as soon as  
24 possible.

25 [SUF #4.] Following the closure of general public commentary on its Social Media  
26 Accounts, the public still may comment on LACDPH’s Social Media Accounts during town  
27 hall events. [SUF #5.] LACDPH does not restrict the written commentary on its Social  
28 Media Accounts during its live, “town hall”-type events based on the content or viewpoint of  
the commentary. [SUF #6.] The public can still share content from LACDPH’s social  
media pages via retweeting on Twitter and sharing on their personal Facebook pages, and  
can also register non-verbal reactions to LACDPH’s posts.[SUF #7.] Finally, the public can

1 still communicate with LACDPH by direct message on LACDPH’s Social Media Accounts,  
2 by e-mail, by phone, and by written correspondence. [*Morrow Decl.* ¶ 8.]

3 Plaintiff alleges that “[o]n occasion, since August 21, 2022, DPH has forgotten to  
4 shut off public comments, and comments have sporadically been allowed on various posts.”  
5 [*FAP* ¶ 143.] If at any time since closing written public commentary on its Social Media  
6 Accounts members of the public were able to post such commentary on LACDPH’s Social  
7 Media Accounts at a time other than during a live “town hall”-type event, LACDPH simply  
8 made a mistake. [*SUF* #8.]

9 Plaintiff also alleges that following the closure of public commentary on its Social  
10 Media Accounts, LACDPH tagged third parties in posts on its Social Media Accounts, and  
11 “[a]nyone tagged in a post by DPH may comment.” [*FAP* ¶ 143.]<sup>1</sup> This, too, was a mistake:  
12 LACDPH was not aware that third parties tagged in posts on its Social Media Accounts  
13 could comment on the posts, even though LACDPH had otherwise closed public  
14 commentary. [*SUF* #9.] Furthermore, from July 2022 to the present, no third party  
15 inadvertently tagged in an LACDPH post commented on the posts in which they were  
16 tagged. [*SUF* #10.]

17 **B. The @ALT lacph Twitter Account.**

18 On August 5, 2022, Brett Morrow, LACDPH’s Chief Communications Officer,  
19 contacted Twitter about an unauthorized account with the handle @ALT\_lacph that did not  
20 belong to LACDPH but that appeared to be a mirror copy of LACDPH’s official account.  
21 [*SUF* #11; *Morrow Decl.* ¶ 12, Ex. A.] Morrow stated: “Please see this newly set up  
22 account that may confuse people. Can this be shut down? [¶] [https://twitter.com/ALT\\_](https://twitter.com/ALT_lacph)  
23 [lacph](https://twitter.com/ALT_lacph)”. (*Id.*) In response, Twitter’s Government & Elections group asked Morrow to “file  
24 an impersonation report,” which Morrow did. [*SUF* #12.] In response to Mr. Morrow’s  
25 impersonation report, Twitter’s Government & Politics group responded, “Our team has  
26

27 \_\_\_\_\_  
28 <sup>1</sup> “Tagging” someone on social media means mentioning them by name, and with a link to  
their own social media account on the relevant platform.



1 determined that the account is not compliant with our policies and will look to solve the  
2 issue.” [SUF #13.] Morrow responded: “Thank you. On first glance, it looks like it’s  
3 already been unlocked and they just added ‘Commentary’ to the name, but they aren’t  
4 really providing commentary. They are just reposting our content.” [*Morrow Decl.* ¶ 15,  
5 Ex. A.] Morrow did not receive any additional communications from Twitter. [*Id.*]

6 Twitter ultimately suspended the @ALT\_lacph account. [SUF #14.] In Twitter’s  
7 own words to the owner of the @ALT\_lacph account, “We’ve reviewed your appeal, and  
8 determined that your account will remain suspended for violation(s) of our parody,  
9 newsfeed, commentary, and fan account policy. [*Declaration of Valerie E. Alter (“Alter*  
10 *Decl.”) ¶ 4, Exhibit B at ALL000128.] There is no evidence that Morrow or any other  
11 person associated with LACDPH coerced Twitter to take any action with regard to the  
12 @ALT\_lacph account. [SUF #15.]*

### 13 III.

## 14 LEGAL ARGUMENT

### 15 A. Legal Standard

16 “A party may move for summary judgment in an action or proceeding if it is  
17 contended that the action has no merit.” CAL. CODE CIV. PROC. § 437c(a)(1). The motion  
18 shall be granted if “there is no triable issue as to any material fact and that the moving party  
19 is entitled to a judgment as a matter of law.” *Id.* § 437c(c). A defendant can meet its burden  
20 of proving that a cause of action has no merit if it demonstrates that one or more elements of  
21 the cause of action cannot be established. *Id.* § 437c(p)(2). That said, “a moving defendant  
22 need not support his motion with affirmative evidence negating an essential element of the  
23 responding party’s case. Instead, the moving defendant may (through factually vague  
24 discovery responses or otherwise) point to the absence of evidence to support the plaintiff’s  
25 case.” *Leslie G. v. Perry & Assocs.* (1996) 43 Cal.App.4th 472, 482.

26 Once the defendant meets its burden of proof, the burden then shifts to the plaintiff to  
27 prove that a triable issue of material fact exists. CAL. CODE CIV. PROC. § 437c(p)(2). The  
28 plaintiff must “set forth the specific facts showing that a triable issue of material fact exists

1 . . . .” *Id.* § 437c(p)(1). A non-moving party “shall not rely upon the allegations or denials  
2 of its pleadings to show that a triable issue of material fact exists but, instead, shall set forth  
3 the specific facts showing that a triable issue of material fact exists as to the cause of action  
4 or a defense thereto.” *Ibid.*; *Oldcastle Precast, Inc. v. Lumbermens Mutual Casualty Co.*  
5 (2001) 170 Cal.App.4th 554, 562. That said, a plaintiff is bound by the allegations in its  
6 complaint: “The function of the pleadings in a motion for summary judgment is to delimit  
7 the scope of the issues: the function of the affidavits or declarations is to disclose whether  
8 there is any triable issue of fact within the issues delimited by the pleadings.” *FPI*  
9 *Development, Inc. v. Nakashima* (1991) 231 Cal.App.3d 367, 381.

10 **LACDPH Did Not Infringe Plaintiff’s Free Speech Rights When LACDPH**  
11 **Closed Public Commentary On Its Social Media Accounts.**

12 **1. LACDPH Can Close Or Change The Character Of A Designated Public**  
13 **Forum For Any Reason And The Reason For Such Closure Is Irrelevant**  
14 **As A Matter Of Law.**

15 There are two types of public fora. Traditional public fora are “those areas of public  
16 property that traditionally have been held open to the public for expressive activities,” such  
17 as parks and public sidewalks. *Prigmore v. City of Redding* (2012) 211 Cal.App.4th 1322.  
18 *See also L. F. v. Lake Wash. Sch. Dist. #414* (9th Cir. 2020) 947 F.3d 621, 627 n.7 (rejecting  
19 that a school district’s e-mail system is a public forum because “[t]raditional public fora are  
20 those places, such as public streets and parks, which by long tradition or by government fiat  
21 have been devoted to assembly and debate.” (cleaned up)). By contrast, a “designated public  
22 forum exists where the government intentionally opens up a nontraditional forum for public  
23 discourse.” *Garnier v. O’Connor-Ratcliff* (9th Cir. 2022) 41 F.4th 1158, 1177 (citations  
24 omitted), *cert, granted* April 23, 2023.

25 The California “Supreme Court’s approach to identifying public forums has been to  
26 analyze the similarity of the area at issue to areas that have traditionally been deemed public  
27 forums.” *Prigmore*, 211 Cal.App.4th at 1337. The Court first defines the forum, and then  
28 “decide[s] whether the area thus defined is a traditional ‘public forum.’” *Id.* at 1339 (citing

1 *Clark v. Burleigh* (1992) 4 Cal.4th 474, 484). California courts have considered this issue in  
2 connection with physical fora, looking at factors such as “status as a public thoroughfare”  
3 and “physical characteristics, including its location.” *Id.* (considering whether the area  
4 outside a library was a public forum, and quoting *ACLU of Nevada v. City of Las Vegas* (9th  
5 Cir. 2003) 333 F.3d 1092, 1100-01).

6 No published case in California, however, has decided whether a government-  
7 controlled social media account is a public forum. Federal law, however, is instructive on  
8 this point. In *Garnier, supra*, the Ninth Circuit held that social media pages belonging to  
9 members of a school board acting in their official capacities constituted a designated public  
10 forum. It explained: “Where, as here, the government has made a forum available for use  
11 by the public and has no policy or practice of regulating the content posted to that forum, it  
12 has created a designated public forum.” 41 F.4th at 1179.

13 A governmental entity is not required to maintain a designated public forum in  
14 perpetuity. Rather, “the government may close a designated public forum whenever it  
15 chooses.” *Seattle Mideast Awareness Campaign v. King Cnty.* (9th Cir. 2015) 781 F.3d 489,  
16 496. *See also Danskin v. San Diego Unified Sch. Dist* (1946) 28 Cal.2d 536, 547 (“It is true  
17 that the state need not open the doors of a school building as a forum and may at any time  
18 choose to close them.”); *Sanctity of Human Life Network v. Cal. Highway Patrol* (2003) 105  
19 Cal.App.4th 858, 885 (noting that “the government is not required to retain the open  
20 character of such property [designated public forum] indefinitely . . . .” [citing *Perry Ed.*  
21 *Assn. v. Perry Local Ed. Assn.* (1983) 460 U.S. 37, 46]). The government also can change  
22 the character of a designated public forum to a limited public forum, “a sub-category of a  
23 designated public forum that refer[s] to a type of nonpublic forum that the government has  
24 intentionally opened to certain groups or to certain topics.” *Garnier*, 41 F.4th at 1178  
25 (internal quotations omitted and alterations in original).

26 *DiLoreto v. Downey Unified School District Board of Education* (9th Cir. 1999) 196  
27 F.3d 958 is instructive. The plaintiff wanted to advertise the Ten Commandments on a  
28 school baseball field fence on which the school district sold advertising. The school district

1 rejected the advertisement, and then stopped permitting advertisements altogether. The  
2 Ninth Circuit affirmed the district court’s order granting summary judgment in favor of the  
3 school district. It explained: “Nor do we believe that the Constitution prohibited the school  
4 from closing the forum in response to appellant’s ad. *The government has an inherent*  
5 *right to control its property, which includes the right to close a previously open forum.*”  
6 *Id.* at p. 970 (emphasis added). This was true even though the school district acted in  
7 response to the religious content of the proposed advertisement: “Closing the forum is a  
8 constitutionally permissible solution to the dilemma caused by concerns about providing  
9 equal access while avoiding the appearance of government endorsement of religion.” *Id.*  
10 *See also Karras v. Gore* (S.D. Cal. Jan. 5, 2015) Case No. 14CV2564 BEN (KSC), 2015  
11 WL 74143, at \*1 (Sheriff’s Department could permanently close its Facebook page to  
12 “avoid the time, expense, and hassle necessary to enforce the Department’s policies  
13 regarding comments to its Facebook page”).

14 LACDPH’s social media accounts, like the accounts at issue in *Garnier*, were  
15 designated public fora. [SUF ##1, 2.] LACDPH was not required to maintain those  
16 designated public fora, and was entitled to close them whenever it chooses. This is exactly  
17 what LACDPH did when it made the decision to close its Social Media Accounts to public  
18 commentary, allowing public commentary only in connection with “town hall”-type events,  
19 and non-verbal reactions, such as “likes.” [SUF ## 3, 4.] As in *DiLoreto* and *Karras*,  
20 LACDPH’s reasons for changing the character of the forum are irrelevant, and LACDPH is  
21 entitled to summary judgment.

22 **2. LACDPH’S Resulting Limited Public Forum Passes Constitutional**  
23 **Muster.**

24 When LACDPH closed its Social Media Accounts to written public commentary,  
25 those accounts changed their character from designated public fora to limited public fora.  
26 *Garnier*, 41 F.4th at 1179. “In a limited public forum, restrictions on speech and speakers  
27 are permissible so long as they are viewpoint neutral and reasonable in light of the purpose  
28 served by the forum,” and the “[s]tandards for inclusion and exclusion” must be

1 “unambiguous and definite”. *Garnier*, 41 F.4th at 1178 (cleaned up). *See also Ctr. For Bio-*  
2 *Ethical Reform, Inc. v. Irvine Co.* (2019) 37 Cal.App.5th 97, 105 (“The scrutiny and content-  
3 based and content-neutral regulations under the liberty of speech clause in the California  
4 Constitution is the same as that applied in the First Amendment context.”). “Whether a  
5 speech restriction in a limited public forum is reasonable in light of the forum’s purpose  
6 depends on whether the limitation is consistent with preserving the property for the purpose  
7 to which it is dedicated.” *Garnier*, 41 F.4th at 1182-1183 (cleaned up). Applying this rule,  
8 one court has held, for example, that a policy of deleting “off topic” comments in a limited  
9 public forum was viewpoint neutral and reasonable in light of the objective purpose served  
10 by the forum. *See, e.g., Davison v. Plowman* (E.D. Va. 2017) 247 F. Supp. 3d 767.

11 *Garnier* is instructive. There, two members of the board of trustees of a local school  
12 board blocked two members of the public from their Facebook pages, and subsequently  
13 began using “a Facebook feature that allows the administrators of public pages to create a  
14 list of words and then filter out any comments that use any word on that list.” 41 F.4th at  
15 1179. The trustees contended that the filtering closed the designated public forum that  
16 consisted of their Facebook pages. The Ninth Circuit explained:

17 [B]efore adding word filters to their Facebook pages, the  
18 Trustees had no policy or practice of regulating the content  
19 posted to the fora. They have since restricted public interaction  
20 with their Facebook pages to the use of Facebook’s non-verbal  
21 reaction icons. In so doing, the Trustees now exercise the clear  
22 and consistent control over the interactive portions of their  
23 Facebook pages that our cases require to maintain a limited  
24 public forum.

25 *Id.* Liability in *Garnier* arose because the trustees continued to block two members of the  
26 public from their Facebook pages, such that those two individuals could not react at all, *not*  
27 because the trustees closed their Facebook pages to written public commentary. *Id.* at 1183  
28 (“We conclude that the Trustees violated the Garniers’ First Amendment rights by blocking  
them from the Trustees’ social media accounts . . .”).

1 LACDPH’s Social Media Accounts have a clear “policy or practice of regulating the  
2 content posted” thereto. *See Garnier*, 41 F.4th at p. 1179. There is a pinned or equivalent  
3 post on each of its social media pages that states:

4 REGARDING PUBLIC COMMENTS

5 This account is now for informational purposes only and, for that  
6 reason, public comments are limited to live “town hall”-type  
7 events it conducts wherein it solicits questions from the public  
8 during the live event. Once such events are concluded, the  
9 Department will then close the live event post to public  
10 comments. Other posts remain closed to public comments.

11 Residents who have questions or are looking for guidance can  
12 send a direct message and Public Health will response as soon as  
13 possible.

14 [SUF #4.] This pinned post provides clear and unambiguous standards for use of  
15 LACDPH’s Social Media Accounts. Members of the public can comment in writing on  
16 LACDPH’s Social Media Accounts during live, town hall events, at which time LACDPH  
17 does not restrict the written commentary based on the content or viewpoint of the  
18 commentary. [SUF ##5, 6.] Moreover, members of the public can still “like” or register  
19 non-verbal reactions to LACDPH’s posts on its Social Media Accounts. [SUF #7.] This is a  
20 reasonable and viewpoint-neutral policy that serves the stated purpose of the fora: providing  
21 information to the public and interacting with the public during “town hall” events. [SUF  
22 #4.] Thus, LACDPH’s Social Media Accounts are constitutional limited public fora.

23 Plaintiff’s allegation that “[o]n occasion, since August 21, 2022, DPH has forgotten  
24 to shut off public comments, and comments have sporadically been allowed on various  
25 posts” does not change this conclusion. [FAP ¶ 143.] LACDPH, as Plaintiff alleges, forgot  
26 to close public comments sporadically, *i.e.*, it simply made a mistake. [SUF #8.] The same  
27 is true of Plaintiff’s allegation that “[a]nyone tagged in a post by DPH may comment.”  
28 [FAP ¶ 143.] This, too, was an error, as LACDPH did not intend for those tagged to be able  
to comment, and did not even know that tagging someone would allow them to comment.  
[SUF #9.] In fact, there is no evidence that anyone that LACDPH tagged ever even  
commented. [SUF #10; *Morrow Decl.* ¶ 11.] These mistakes do not render LACDPH’s

1 policy constitutionally infirm. “One or more instances of erratic enforcement of a policy  
2 does not itself defeat the government’s intent not to create a public forum.” *Ridley v. Mass*  
3 *Bay Transp. Auth.* (1st Cir. 2004) 390 F.3d 65. *See also New England Reg. Council of*  
4 *Carpenters v. Kinton* (1st Cir. 2002) 284 F.3d 9, 22 (tolerance of some activities inconsistent  
5 with a nonpublic, *i.e.*, limited, nature of the forum is not tantamount to the affirmative act  
6 required to support finding of designated public forum). Thus, LACDPH’s decision to close  
7 comments created a reasonable limited public forum, and LACDPH is entitled to summary  
8 judgment.

9 **C. LACDPH Did Not Infringe Plaintiff’s Free Speech Rights In Connection With**  
10 **The @ALT lacph Twitter Account.**

11 The law used to determine whether “a private entity will be treated as a state actor for  
12 constitutional purposes” is “far from a model of consistency” with multiple potentially  
13 applicable tests. *O’Handley v. Weber* (9th Cir. 2023) 62 F.4th 1145, 1155-56. In this case,  
14 however, the undisputed facts greatly simplify that question. Just as in *O’Handley*, “Twitter  
15 did not exercise a state-created right when it limited access to” particular “posts or  
16 suspended [an] account. Twitter’s right to take those actions when enforcing its content  
17 moderation policy was derived from its user agreement . . . , not from any right conferred by  
18 the State.” *Id.* at 1156. *See also id.* at 1160 (“we conclude that Twitter’s content-  
19 moderation decisions did not constitute state action because (1) Twitter did not exercise a  
20 state-conferred right or enforce a state-imposed rule . . . , and (2) the interactions between  
21 Twitter and the OEC do not satisfy either the nexus or the joint action tests . . . .”). Thus, the  
22 County cannot be held “responsible for Twitter’s content-moderation decisions” with regard  
23 to the @ALT\_lacph Twitter account. *Id.* at 1161. *See also id.* at 1162 (“we agree with the  
24 district court that Secretary Weber is not responsible for any of Twitter’s content-moderation  
25 decisions with respect to O’Handley. This fact precludes O’Handley from bringing his  
26 claim” that “arises solely out of Twitter's decisions to limit access to his posts and to  
27 suspend his account.”).

1           Because LACDPH cannot be held liable for what Twitter decides to do in enforcing  
2 Twitter’s own policies regarding the presence of Twitter accounts impersonating someone  
3 else, the question then becomes whether the County can be held liable for violating  
4 Plaintiff’s free speech rights based on the County’s own conduct. *See O’Handley*, 62 F.4th  
5 at 1162 (“our state action analysis does not preclude O’Handley from challenging the  
6 Secretary’s own conduct in directing the OEC because those acts are, by definition, acts of  
7 the State.”). “In deciding whether the government may urge a private party to remove (or  
8 refrain from engaging in) protected speech,” courts “have drawn a sharp distinction between  
9 attempts to convince and attempts to coerce. Particularly relevant here,” courts “have held  
10 that government officials do not violate the First Amendment when they *request* that a  
11 private intermediary not carry a third party’s speech *so long as the officials do not threaten*  
12 *adverse consequences* if the intermediary refuses to comply.” *Id.* at 1158 (emphasis added);  
13 *see also id.* at 1163 (noting a distinction “between coercion and persuasion: The former is  
14 unconstitutional intimidation while the latter is permissible government speech.”). This  
15 distinction “holds even when government officials ask an intermediary not to carry content  
16 they find disagreeable.” *Id.* at 1163. Moreover, merely “[f]lagging a post that potentially  
17 violates a private company’s content-moderation policy does not” constitute adverse action  
18 by the government. *Id.* “Rather, it is a form of government speech that” courts “have  
19 refused to construe as ‘adverse action’ because doing so would prevent government officials  
20 from exercising their own First Amendment rights.” *Id.*; *see also Hart v. Facebook, Inc.*  
21 (N.D. Cal. May 9, 2023) No. 22-CV-737-CRB, 2023 WL 3362592, at \*3 (finding  
22 allegations that “government officials asked Facebook and Twitter to generally be on the  
23 lookout for COVID-related misinformation and contacted the platforms about the prevalence  
24 of misinformation” did “not show that the government exercised dominant control over the  
25 social media companies’ action”).

26           Applying *O’Handley* here, the County’s mere flagging of the @ALT\_lacph Twitter  
27 account as a potential impersonation account cannot give rise to liability unless the County  
28 accompanied its flagging with coercion, intimidation, or threats directed at Twitter if it did



1 not close the impersonating account. There is no evidence at all that the County attempted  
2 to coerce Twitter into taking action with regard to the @ALT\_lacph Twitter account. [SUF  
3 #15.] On the contrary, the County, just like the State in *O’Handley*, merely reported the  
4 @ALT\_lacph Twitter account to Twitter, and Twitter took action pursuant to Twitter’s own  
5 policies. [SUF ##11-14.]

6 Finally, even assuming *arguendo* that the County’s reporting of the @ALT\_lacph  
7 account to Twitter violated Plaintiff’s free speech rights in the abstract (it did not), LACDPH  
8 is entitled to summary judgment because the Court cannot order a remedy for any alleged  
9 wrong.<sup>2</sup> LACDPH does not have the power to restore the @ALT\_lacph Twitter account—  
10 the account never belonged to LACDPH—and Twitter itself is not a party to this lawsuit.  
11 [SUF ##16-17.] “[A]n injunction is binding only on the parties to an action or those acting  
12 in concert with them.” *People ex rel. Gwinn v. Kothari* (2000) 83 Cal.App.4th 759,  
13 769. “[C]ourts may not grant an injunction so broad as to make punishable the conduct of  
14 persons who act independently and whose rights have not been adjudged according to  
15 law.” *Id.* (quotation and citation omitted). Thus, the Court cannot issue an order requiring  
16 non-party Twitter to restore the @ALT\_lacph account. LACDPH is entitled to summary  
17 judgment on Plaintiff’s speech claim to the extent it is based on the @ALT\_lacph Twitter  
18 account.

19 **IV.**

20 **CONCLUSION**

21 For the reasons explained above, LACDPH is entitled to summary judgment as a  
22 matter of law on Plaintiff’s sole remaining cause of action in this lawsuit, for purported  
23 violation of their free speech rights under the California Constitution.  
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28 <sup>2</sup> LACDPH notes that Plaintiff’s *FAP*, as currently pled, does not seek any relief related to  
the @ALT\_lacph Twitter account.

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Dated: June 14, 2023

SHEPPARD MULLIN RICHTER & HAMPTON LLP

By



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KENT R. RAYGOR

Attorneys for Defendants  
COUNTY OF LOS ANGELES DEPARTMENT  
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PROOF OF SERVICE

**Alliance of Los Angeles County Parents v. County of Los Angeles, et al.  
Case No. 22STCP02772**

STATE OF CALIFORNIA, COUNTY OF LOS ANGELES

At the time of service, I was over 18 years of age and **not a party to this action**. I am employed in the County of Los Angeles, State of California. My business address is 1901 Avenue of the Stars, Suite 1600, Los Angeles, CA 90067-6055.

On June 14, 2023, I served true copies of the following document(s) described as **DEFENDANTS COUNTY OF LOS ANGELES DEPARTMENT OF PUBLIC HEALTH’S, MUNTU DAVIS, M.D.’S, AND BARBARA FERRER, PH.D., MPH, M.ED’S MOTION FOR SUMMARY JUDGMENT** on the interested parties in this action as follows:

**SEE ATTACHED SERVICE LIST**

**BY E-MAIL OR ELECTRONIC TRANSMISSION:** I caused a copy of the document(s) to be sent from e-mail address lchu@sheppardmullin.com to the persons at the e-mail addresses listed in the Service List. I did not receive, within a reasonable time after the transmission, any electronic message or other indication that the transmission was unsuccessful.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on June 14, 2023, at Los Angeles, California.

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Lily Young Chu

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